

Federal Aviation Administration – [Regulations and Policies](#)  
Aviation Rulemaking Advisory Committee

Transport Airplane and Engine Issue Area  
Loads and Dynamics Harmonization Working Group

**Task 9 – Shock Absorption Tests**

## **Task Assignment**

# Aviation Rulemaking Advisory Committee; Loads and Dynamics Harmonization Working Group

**AGENCY:** Federal Aviation Administration (FAA), DOT.

**ACTION:** Notice of establishment of Loads and Dynamics Harmonization Working Group.

**SUMMARY:** Notice is given of the establishment of the Loads and Dynamics Harmonization Working Group of the Aviation Rulemaking Advisory Committee (ARAC). This notice informs the public of the activities of the ARAC on transport airplane and engine issues.

**FOR FURTHER INFORMATION CONTACT:** Mr. William J. (Joe) Sullivan, Assistant Executive Director, Aviation Rulemaking Advisory Committee, Aircraft Certification Service (AIR-3), 800 Independence Avenue, SW., Washington, DC 20591, Telephone: (202) 267-9554; FAX: (202) 267-5364.

**SUPPLEMENTARY INFORMATION:** The Federal Aviation Administration (FAA) has established an Aviation Rulemaking Advisory Committee (ARAC) (56 FR 2190, January 22, 1991; and 58 FR 9230, February 19, 1993). One area the ARAC deals with is transport airplane and engine issues (56 FR 31995; July 12, 1991). These issues involve the airworthiness standards for transport airplanes, engines and propellers in parts 25, 33 and 35 of the Federal Aviation Regulations (14 CFR parts 25, 33 and 35) which are the responsibility of the FAA Director of Aircraft Certification.

The FAA announced at the Joint Aviation Authorities (JAA)-Federal Aviation Administration (FAA) Harmonization Conference in Toronto, Ontario, Canada, (June 2-5, 1992) that it would consolidate within the Aviation Rulemaking Advisory Committee structure an ongoing objective to "harmonize" the Joint Aviation Requirements (JAR) and the Federal Aviation Regulations (FAR). Coincident with that announcement, the FAA assigned to the ARAC those projects related to JAR/FAR 25, 33 and 35 harmonization which were then in the process of being coordinated between the JAA and the FAA. The harmonization process included the intention to present the results of JAA/FAA coordination to the public in the form of either a Notice of Proposed Rulemaking or an advisory circular—an objective comparable to and compatible with that assigned to the Aviation Rulemaking Advisory Committee. The Loads and Dynamics Harmonization Working Group is being formed to address loads and dynamics issues in JAR/FAR parts 25 identified below. The

Loads and Dynamics Harmonization Working Group will forward recommendations to the ARAC which will determine whether to forward them to the FAA.

Specifically, the Working Group's tasks are the following: The Loads and Dynamics Harmonization Working Group is charged with making recommendations to the ARAC concerning the FAA disposition of the following subjects recently coordinated between the JAA and the FAA:

## Task 1—General Design Loads

Develop new or revised requirements, and associated advisory and guidance material, for the general design loads for transport category airplanes (FAR 25.331, 25.335, 25.341, 25.345, 25.351, 25.371, 25.427, 25.483, 25.511, 25.561 and 25.963 and other conforming changes).

## Task 2—Engine Torque and Gyroscopic Loads

Develop new or revised requirements, and associated advisory and guidance material, for determining the design loads for engine seizure conditions (FAR 25.361, 25.371 and other conforming changes).

## Task 3—Flutter, Deformation and Fail-Safe Criteria:

Develop new or revised advisory and guidance material for flutter, deformation and fail-safe criteria (FAR 25.629).

## Reports

A. Recommend time line(s) for completion of each task, including rationale, for consideration at the meeting of the ARAC to consider transport airplane and engine issues held following publication of this notice.

B. Give a detailed conceptual presentation on each task to the ARAC before proceeding with the work stated under items C and D, below. If tasks 1 and 2 require the development of more than one Notice of Proposed Rulemaking, identify what proposed amendments will be included in each notice.

C. Draft one or more Notices of Proposed Rulemaking for Tasks 1 and 2 proposing new or revised requirements, a supporting economic analysis and other required analysis, advisory and guidance material, and any other collateral documents the Working Group determines to be needed.

D. Draft appropriate advisory and guidance material for Task 3.

E. Give a status report on each task at each meeting of the ARAC held to consider transport airplane and engine issues.

The Loads and Dynamics Harmonization Working Group will be comprised of experts from those organizations having an interest in the tasks assigned. A Working Group member need not necessarily be a representative of one of the member organizations of the ARAC. An individual who has expertise in the subject matter and wishes to become a member of the Working Group should write the person listed under the caption "FOR FURTHER INFORMATION CONTACT" expressing that desire, describing his or her interest in the task, and the expertise he or she would bring to the Working Group. The request will be reviewed with the Chairs of the ARAC Transport Airplane and Engine Interest Issues and the Loads and Dynamics Working Group, and the individual will be advised whether or not the request can be accommodated.

The Secretary of Transportation has determined that the information and use of the ARAC is necessary in the public interest in connection with the performance of duties of the FAA by law. Meetings of the ARAC will be open to the public except as authorized by section 10(d) of the Federal Advisory Committee Act. Meetings of the Loads and Dynamics Harmonization Working Group will not be open to the public except to the extent that individuals with an interest and expertise are selected to participate. No public announcement of Working Group meetings will be made.

Issued in Washington, DC, on March 8, 1993.

**William J. Sullivan,**

*Assistant Executive Director for Transport Airplane and Engine Issues, Aviation Rulemaking Advisory Committee.*

[FR Doc. 93-5815 Filed 3-12-93; 8:45 am]

BILLING CODE 4910-13-M

## **Recommendation Letter**

October 20, 1997  
B-T000-ARAC-97-011

Mr. Guy Gardner  
Associate Administrator for  
Regulation and Certification  
Department of Transportation  
Federal Aviation Administration  
800 Independence Avenue, S.W.  
Washington, DC 20591

**BOEING**

Dear Mr. Gardner:

Subject: Submittal of Proposed Rulemaking and Advisory Circulars

It was brought to our attention that letters for two (2) submittals that should have been sent to the FAA by the Aviation Rulemaking Advisory Committee (ARAC) Transport Airplane and Engine Issues Group (TAEIG) could not be found. The two (2) submittals are as follows:

Proposed AC 25.629-1A, *Aeroelastic Stability Substantiation of Transport Category Airplanes*, submitted by the Loads and Dynamics Harmonization Working Group. This proposed AC was voted upon and accepted unanimously for submittal to the FAA by TAEIG at their meeting of April 15 - 17, 1996.

Draft NPRM for §§25.473 and 25.723 and proposed AC 25.723-1, *Shock Absorption Tests*, submitted by the Loads and Dynamics Harmonization Working Group. These draft NPRM and proposed AC were voted upon and approved unanimously for submittal to the FAA by the TAEIG at their meeting of January 22 - 23, 1997.

Please accept this letter as formal submittal of the above two (2) items. Copies of the submittals have been previously sent to FAA Office of Rulemaking.

The members of ARAC TAEIG appreciate the opportunity to participate in the FAA rulemaking process.

Sincerely,



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cc:

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## **Recommendation**



U.S. Department  
of Transportation  
**Federal Aviation  
Administration**

# Advisory Circular

**Subject:** AEROELASTIC STABILITY  
SUBSTANTIATION OF TRANSPORT  
CATEGORY AIRPLANES

**Date:** 7/23/98  
**Initiated by:** ANM-114

**AC No:** 25.629-1A  
**Change:**

1. **PURPOSE.** This advisory circular (AC) provides guidance material for acceptable means, but not the only means, of demonstrating compliance with the provisions of part 25 of the Federal Aviation Regulations (FAR) dealing with the design requirements for transport category airplanes to preclude the aeroelastic instabilities of flutter, divergence and control reversal. The precise detailing of analytical procedures and testing techniques is beyond the scope of this AC. Some general considerations are set forth herein, with supportive discussion, to be considered in demonstrating compliance with § 25.629 and related regulations.
2. **CANCELLATION.** Advisory Circular 25.629-1, Flutter Substantiation of Transport Category Airplanes, dated January 4, 1985, is cancelled.
3. **RELATED FAR SECTIONS.**
  - § 25.251 - Vibration and buffeting.
  - § 25.305 - Strength and deformation.
  - § 25.335 - Design airspeeds.
  - § 25.343 - Design fuel and oil loads.
  - § 25.571 - Damage-tolerance and fatigue evaluation of structure.
  - § 25.629 - Aeroelastic stability requirements.
  - § 25.631 - Bird strike damage.
  - § 25.671 - General (Control Systems).
  - § 25.672 - Stability augmentation and automatic and power-operated systems.
  - § 25.1309 - Equipment, systems and installations.
  - § 25.1329 - Automatic pilot system.
  - § 25.1419 - Ice protection.
4. **BACKGROUND.**
  - a. Flutter and other aeroelastic instability phenomena have had a significant influence on airplane development and the airworthiness criteria governing the design of civil airplanes. The initial requirement for consideration of flutter was minimal in the



1931 "Airworthiness Requirements of Air Commercial Regulations for Aircraft," Bulletin No. 7-A. The airplane flutter requirement specified that "no surface shall show any signs of flutter or appreciable vibration in any attitude or condition of flight." In 1934, Bulletin No. 7-A was revised in view of service experience and contained advice and good practice techniques for the early airplane designer regarding flutter prevention measures. All airplane designs were required to have interconnected elevators, statically-balanced ailerons, irreversible or balanced tabs, and, in some cases, a ground vibration test was required to be conducted.

b. Regulations dealing specifically with flutter, deformation, and vibration on transport category airplanes were first introduced when part 04 of the Civil Air Regulations (CAR) became effective in the mid-1940's. The criteria related the solution of the flutter problem to frequency ratios based on model tests conducted by the Army Air Corps. Also, based on the Army Air Corps developments, part 04 imposed a design factor of 1.2 on equivalent airspeed to provide a stiffness margin for the airframe. In addition to this empirical approach, and recognizing the advancing state-of-the-art, part 04 referenced publications containing developing flutter theory.

c. The flutter requirement of part 04 evolved into CAR 4b.308 where developing fail-safe philosophy continued to change the scope of flutter substantiation. Among these developments was a revision to CAR 4b.320 in 1956 to require fail-safe tabs and a revision to CAR 4b.308 in 1959 to require fail-safe flutter damper installations. The flutter requirement was extensively revised in 1964 to require compliance with the single failure criteria for the entire airplane as well as adding special provisions for turboprop airplanes.

d. Service experience indicated that single failure criteria related to flutter stability were not sufficiently objective and comprehensive to cover modern, complex, transport airplanes equipped with highly redundant systems. Therefore, part 25 of the FAR, which was recodified from part 04b of the CAR, was amended to require that, unless combinations of failures are shown to be extremely improbable, they must be considered in design for freedom from flutter and divergence.

e. The development of speed and attitude limiting systems has created the need for a minimum speed margin for fail-safe aeroelastic stability substantiation. Part 25 as amended at Amendment 77 incorporated this minimum fail-safe speed boundary, revised the safety margins for aeroelastic stability, and expanded the list of failures, malfunctions and adverse conditions that needed to be addressed.

f. Additional regulations governing the interaction of systems with structures have been written for airplanes with advanced electronic flight control systems. These regulations prescribe variations in the fail-safe speed margins depending on the probability of system failure.

5. DISCUSSION OF REQUIREMENTS. The general requirement for demonstrating freedom from aeroelastic instability is contained in § 25.629, which also sets forth specific requirements for the investigation of these aeroelastic phenomena for various airplane configurations and flight conditions. Additionally, there are other conditions defined by the sections of the FAR listed in paragraph 3 above to be investigated for aeroelastic stability to assure safe flight. Many of the conditions contained in this AC pertain only to certain specific amendments of the FAR. Type design changes to airplanes certified to an earlier part 25 amendment must meet the certification basis established for the modified airplane.

a. Aeroelastic Stability Envelope.

(1) For nominal conditions without failures, malfunctions, or adverse conditions, freedom from aeroelastic instability is required to be shown for all combinations of airspeed and altitude encompassed by the design dive speed ( $V_D$ ) and design dive Mach number ( $M_D$ ) versus altitude envelope enlarged at all points by an increase of 15 percent in equivalent airspeed at both constant Mach number and constant altitude. Figure 1A represents a typical design envelope expanded to the required aeroelastic stability envelope. Note that some required Mach number and airspeed combinations correspond to altitudes below standard sea level.

(2) The aeroelastic stability envelope may be limited to a maximum Mach number of 1.0 when  $M_D$  is less than 1.0 and when there is no large and rapid reduction in damping as  $M_D$  is approached.

(3) Some configurations and conditions that are required to be investigated by § 25.629 and other part 25 regulations consist of failures, malfunctions or adverse conditions. Aeroelastic stability investigations of these fail-safe conditions need to be carried out for all approved altitudes to the greater airspeed defined by:

(a) The  $V_D/M_D$  envelope determined by § 25.335(b); or,

(b) An altitude-airspeed envelope defined by a 15 percent increase in equivalent airspeed above  $V_C$  at constant altitude, from sea level up to the altitude of the intersection of  $1.15 V_C$  with the extension of the constant cruise Mach number line,  $M_C$ , then a linear variation in equivalent airspeed to  $M_C + .05$  at the altitude of the lowest  $V_C/M_C$  intersection; then at higher altitudes, up to the maximum flight altitude, the boundary defined by a .05 Mach increase in  $M_C$  at constant altitude.

Figure 1B shows the minimum aeroelastic stability envelope for fail-safe conditions, which is a composite of the highest speed at each altitude from either the  $V_D$  envelope or the constructed altitude-airspeed envelope based on the defined  $V_C$  and  $M_C$ .

Fail-safe design speeds, other than the ones defined above, may be used for certain system failure conditions when specifically authorized by other rules or special conditions prescribed in the certification basis of the airplane.

FIGURE 1A. MINIMUM REQUIRED AEROELASTIC STABILITY MARGIN

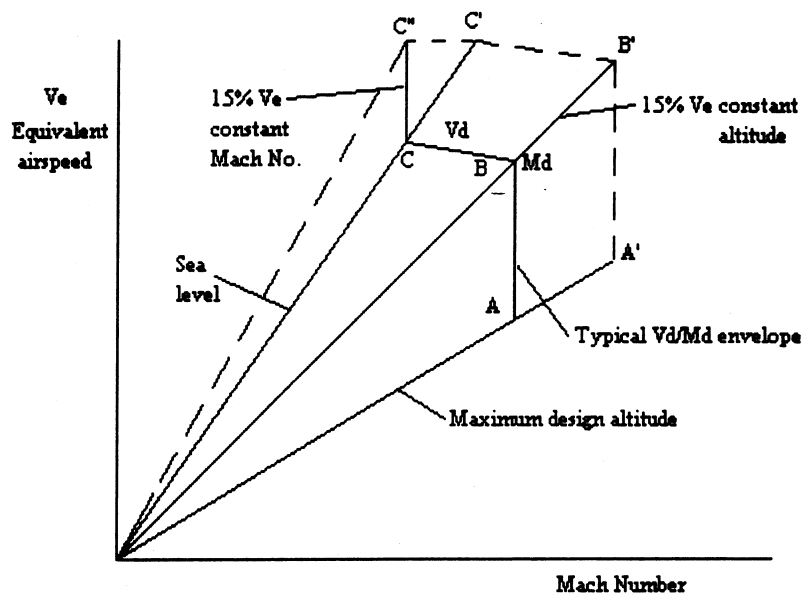
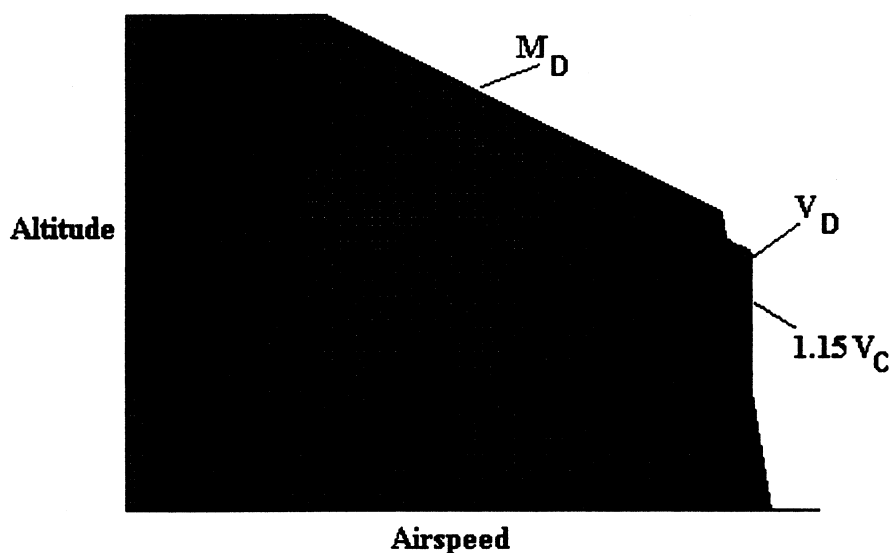


FIGURE 1B MINIMUM FAIL-SAFE CLEARANCE ENVELOPE



b. Configurations and Conditions. The following paragraphs provide a summary of the configurations and conditions to be investigated in demonstrating compliance with part 25. Specific design configurations may warrant additional considerations not discussed in this AC.

(1) Nominal Configurations and Conditions. Nominal configurations and conditions of the airplane are those that are likely to exist during normal operation. Freedom from aeroelastic instability should be shown throughout the expanded clearance envelope described in paragraph 5a(1) above for:

(a) The range of fuel and payload combinations, including zero fuel, for which certification is requested.

(b) Configurations with any likely ice mass accumulations on unprotected surfaces for airplanes approved for operation in icing conditions.

(c) All normal combinations of autopilot, yaw damper, or other automatic flight control systems.

(d) All possible engine settings and combinations of settings from idle power to maximum available thrust including the conditions of one engine stopped and windmilling, in order to address the influence of gyroscopic loads and thrust on aeroelastic stability.

(2) Failures, Malfunctions, and Adverse Conditions. The following conditions should be investigated for aeroelastic instability within the fail-safe envelope defined in paragraph 5a(3) above.

(a) Any critical fuel loading conditions, not shown to be extremely improbable, which may result from mismanagement of fuel.

(b) Any single failure in any flutter control system.

(c) For airplanes not approved for operation in icing conditions, any likely ice accumulation expected as a result of an inadvertent encounter. For airplanes approved for operation in icing conditions, the maximum likely ice accumulation expected as the result of any single failure in the de-icing system, or any combination of failures not shown to be extremely improbable.

(d) Failure of any single element of the structure supporting any engine, independently mounted propeller shaft, large auxiliary power unit, or large externally mounted aerodynamic body (such as an external fuel tank).

(e) For airplanes with engines that have propellers or large rotating devices capable of significant dynamic forces, any single failure of the engine structure that would reduce the rigidity of the rotational axis.

(f) The absence of aerodynamic or gyroscopic forces resulting from the most adverse combination of feathered propellers or other rotating devices capable of significant dynamic forces. In addition, the effect of a single feathered propeller or rotating device must be coupled with the failures of paragraphs 5b(2)(d) and 5b(2)(e) above.

(g) Any single propeller or rotating device capable of significant dynamic forces rotating at the highest likely overspeed.

(h) Any damage or failure condition, required or selected for investigation by § 25.571. The single structural failures described in paragraphs 5b(2)(d) and 5b(2)(e) above need not be considered in showing compliance with this paragraph if;

1 The structural element could not fail due to discrete source damage resulting from the conditions described in § 25.571(e); and

2 A damage tolerance investigation in accordance with § 25.571(b) shows that the maximum extent of damage assumed for the purpose of residual strength evaluation does not involve complete failure of the structural element.

(i) Any damage, failure or malfunction, considered under §§ 25.631, 25.671, 25.672, and 25.1309. This includes the condition of two or more engines stopped or windmilling for the design range of fuel and payload combinations, including zero fuel.

(j) Any other combination of failures, malfunctions, or adverse conditions not shown to be extremely improbable.

c. Detail Design Requirements.

(1) Main surfaces, such as wings and stabilizers, should be designed to meet the aeroelastic stability criteria for nominal conditions and should be investigated for meeting fail-safe criteria by considering stiffness changes due to discrete damage or by reasonable parametric variations of design values.

(2) Control surfaces, including tabs, should be investigated for nominal conditions and for failure modes that include single structural failures (such as actuator disconnects, hinge failures, or, in the case of aerodynamic balance panels, failed seals), single and dual hydraulic system failures and any other combination of failures not shown to be extremely improbable. Where other structural components contribute to the

aeroelastic stability of the system, failures of those components should be considered for possible adverse effects.

(3) Where aeroelastic stability relies on control system stiffness and/or damping, additional conditions should be considered. The actuation system should continuously provide, at least, the minimum stiffness or damping required for showing aeroelastic stability without regard to probability of occurrence for:

(a) More than one engine stopped or windmilling,

(b) Any discrete single failure resulting in a change of the structural modes of vibration (for example; a disconnect or failure of a mechanical element, or a structural failure of a hydraulic element, such as a hydraulic line, an actuator, a spool housing or a valve),

(c) Any damage or failure conditions considered under §§ 25.571, 25.631 and 25.671.

The actuation system minimum requirements should also be continuously met after any combination of failures not shown to be extremely improbable (occurrence less than  $10^{-9}$  per flight hour). However, certain combinations of failures, such as dual electric or dual hydraulic system failures, or any single failure in combination with any probable electric or hydraulic system failure (§ 25.671), are not normally considered extremely improbable regardless of probability calculations. The reliability assessment should be part of the substantiation documentation. In practice, meeting the above conditions may involve design concepts such as the use of check valves and accumulators, computerized pre-flight system checks and shortened inspection intervals to protect against undetected failures.

(4) Consideration of free play may be incorporated as a variation in stiffness to assure adequate limits are established for wear of components such as control surface actuators, hinge bearings, and engine mounts in order to maintain aeroelastic stability margins.

(5) If balance weights are used on control surfaces, their effectiveness and strength, including that of their support structure, should be substantiated.

(6) The automatic flight control system should not interact with the airframe to produce an aeroelastic instability. When analyses indicate possible adverse coupling, tests should be performed to determine the dynamic characteristics of actuation systems such as servo-boost, fully powered servo-control systems, closed-loop airplane flight control systems, stability augmentation systems, and other related powered-control systems.

6. COMPLIANCE. Demonstration of compliance with aeroelastic stability requirements for an airplane configuration may be shown by analyses, tests, or some combination thereof. In most instances, analyses are required to determine aeroelastic stability margins for normal operations, as well as for possible failure conditions. Wind tunnel flutter model tests, where applicable, may be used to supplement flutter analyses. Ground testing may be used to collect stiffness or modal data for the airplane or components. Flight testing may be used to demonstrate compliance of the airplane design throughout the design speed envelope.

a. Analytical Investigations. Analyses should normally be used to investigate the aeroelastic stability of the airplane throughout its design flight envelope and as expanded by the required speed margins. Analyses are used to evaluate aeroelastic stability sensitive parameters such as aerodynamic coefficients, stiffness and mass distributions, control surface balance requirements, fuel management schedules, engine/store locations, and control system characteristics. The sensitivity of most critical parameters may be determined analytically by varying the parameters from nominal. These investigations are an effective way to account for the operating conditions and possible failure modes which may have an effect on aeroelastic stability margins, and to account for uncertainties in the values of parameters and expected variations due to in-service wear or failure conditions.

(1) Analytical Modeling. The following sections discuss acceptable, but not the only, methods and forms of modeling airplane configurations and/or components for purposes of aeroelastic stability analysis. The types of investigations generally encountered in the course of airplane aeroelastic stability substantiation are also discussed. The basic elements to be modelled in aeroelastic stability analyses are the elastic, inertial, and aerodynamic characteristics of the system. The degree of complexity required in the modeling, and the degree to which other characteristics need to be included in the modeling, depend upon the system complexity.

(a) Structural Modeling. Most forms of structural modeling can be classified into two main categories: (1) modeling using a lumped mass beam, and (2) finite element modeling. Regardless of the approach taken for structural modeling, a minimum acceptable level of sophistication, consistent with configuration complexity, is necessary to satisfactorily represent the critical modes of deformation of the primary structure and control surfaces. The model should reflect the support structure for the attachment of control surface actuators, flutter dampers, and any other elements for which stiffness is important in prevention of aeroelastic instability. Wing-pylon mounted engines are often significant to aeroelastic stability and warrant particular attention in the modeling of the pylon, and pylon-engine and pylon-wing interfaces. The model should include the effects of cut-outs, doors, and other structural features which may tend to affect the resulting structural effectiveness. Reduced stiffness should be considered in the modeling of airplane structural components which may exhibit some change in stiffness under limit design flight conditions. Structural models include mass distributions as well as representations of stiffness and possibly damping characteristics. Results from the

models should be compared to test data, such as that obtained from ground vibration tests, in order to determine the accuracy of the model and its applicability to the aeroelastic stability investigation.

(b) Aerodynamic Modeling.

1 Aerodynamic modeling for aeroelastic stability requires the use of unsteady, two-dimensional strip or three-dimensional panel theory methods for incompressible or compressible flow. The choice of the appropriate technique depends on the complexity of the dynamic structural motion of the surfaces under investigation and the flight speed envelope of the airplane. Aerodynamic modeling should be supported by tests or previous experience with applications to similar configurations.

2 Main and control surface aerodynamic data are commonly adjusted by weighting factors in the aeroelastic stability solutions. The weighting factors for steady flow ( $k=0$ ) are usually obtained by comparing wind tunnel test results with theoretical data. Special attention should be given to control surface aerodynamics because viscous and other effects may require more extensive adjustments to theoretical coefficients. Main surface aerodynamic loading due to control surface deflection should be considered.

(2) Types of Analyses.

(a) Oscillatory (flutter) and non-oscillatory (divergence and control reversal) aeroelastic instabilities should be analyzed to show compliance with § 25.629.

(b) The flutter analysis methods most extensively used involve the modal analysis with unsteady aerodynamic forces derived from various two- and three-dimensional theories. These methods are generally for linear systems. Analyses involving control system characteristics should include equations describing system control laws in addition to the equations describing the structural modes.

(c) Airplane lifting surface divergence analyses should include all appropriate rigid body mode degrees-of-freedom since divergence may occur for a structural mode or the short period mode.

(d) Loss of control effectiveness (control reversal) due to the effects of elastic deformations should be investigated. Analyses should include the inertial, elastic, and aerodynamic forces resulting from a control surface deflection.



(3) Damping Requirements.

(a) There is no intent in this AC to define a flight test level of acceptable minimum damping.

(b) Flutter analyses results are usually presented graphically in the form of frequency versus velocity (V-f, Figure 2) and damping versus velocity (V-g, Figures 3 and 4) curves for each root of the flutter solution.

(c) Figure 3 details one common method for showing compliance with the requirement for a proper margin of damping. It is based on the assumption that the structural damping available is 0.03 (1.5% critical viscous damping) and is the same for all modes as depicted by the V-g curves shown in Figure 3. No significant mode, such as curves (2) or (4), should cross the  $g=0$  line below  $V_D$  or the  $g=0.03$  line below  $1.15 V_D$ . An exception may be a mode exhibiting damping characteristics similar to curve (1) in Figure 3, which is not critical for flutter. A divergence mode, as illustrated by curve (3) where the frequency approaches zero, should have a divergence velocity not less than  $1.15 V_D$ .

(d) Figure 4 shows another common method of presenting the flutter analysis results and defining the structural damping requirements. An appropriate amount of structural damping for each mode is entered into the analysis prior to the flutter solution. The amount of structural damping used should be supported by measurements taken during full scale tests. This results in modes offset from the  $g=0$  line at zero airspeed and, in some cases, flutter solutions different from those obtained with no structural damping. The similarity in the curves of Figures 3 and 4 are only for simplifying this example. The minimum acceptable damping line applied to the analytical results as shown in Figure 4 corresponds to 0.03 or the modal damping available at zero airspeed for the particular mode of interest, whichever is less, but in no case less than 0.02. No significant mode should cross this line below  $V_D$  or the  $g=0$  line below  $1.15 V_D$ .

(e) For analysis of failures, malfunctions or adverse conditions being investigated, the minimum acceptable damping level obtained analytically would be determined by use of either method above, but with a substitution of  $V_C$  for  $V_D$  and the fail-safe envelope speed at the analysis altitude as determined by 5a(3) above.

FIGURE 2. FREQUENCY VERSUS VELOCITY

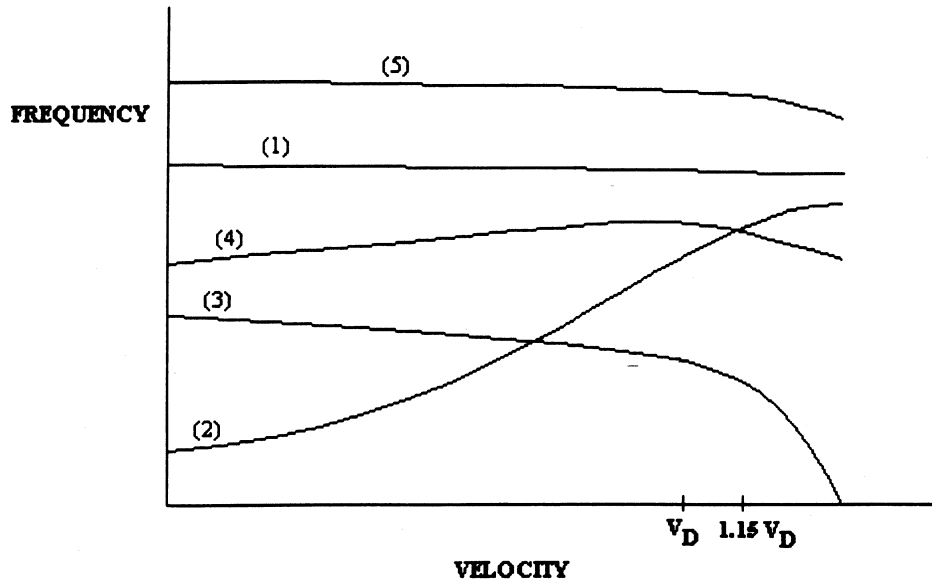


FIGURE 3. DAMPING VERSUS VELOCITY - Method 1

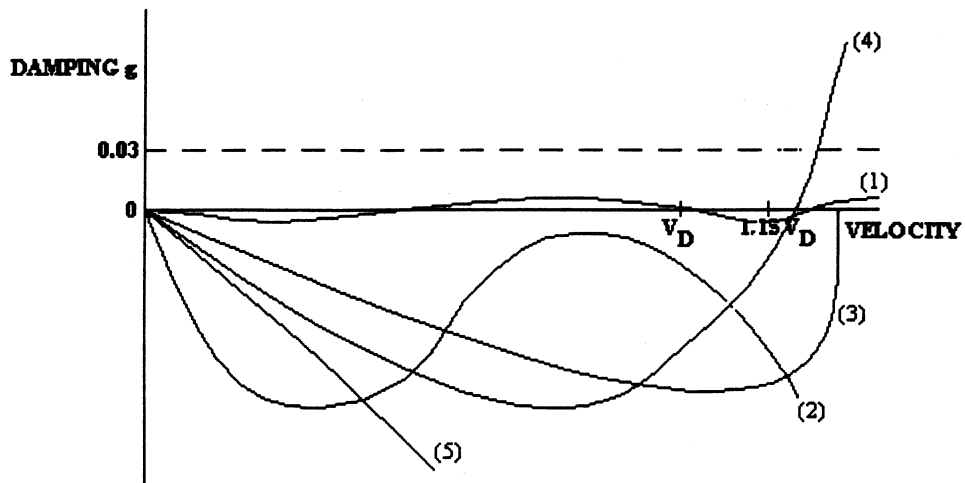
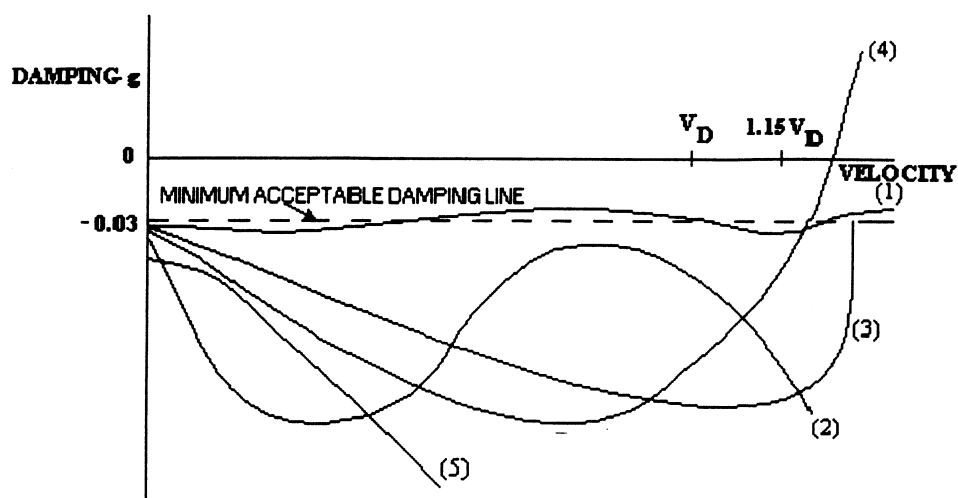


FIGURE 4. DAMPING VERSUS VELOCITY - Method 2



(4) Analysis Considerations. Airframe aeroelastic stability analyses may be used to verify the design with respect to the structural stiffness, mass, fuel (including in-flight fuel management), automatic flight control system characteristics, and altitude and Mach number variations within the design flight envelope. The complete airplane should be considered as composed of lifting surfaces and bodies, including all primary control surfaces which can interact with the lifting surfaces to affect flutter stability. Control surface flutter can occur in any speed regime and has historically been the most common form of flutter. Lifting surface flutter is more likely to occur at high dynamic pressure and at high subsonic and transonic Mach numbers. Analyses are necessary to establish the mass balance and/or stiffness and redundancy requirements for the control surfaces and supporting structure and to determine the basic surface flutter trends. The analyses may be used to determine the sensitivity of the nominal airplane design to aerodynamic, mass, and stiffness variations. Sources of stiffness variation may include the effects of skin buckling at limit load factor, air entrapment in hydraulic actuators, expected levels of in-service free play, and control system components which may include elements with nonlinear stiffness. Mass variations include the effects of fuel density and distribution, control surface repairs and painting, and water and ice accumulation.

(a) Control Surfaces. Control surface aeroelastic stability analyses should include control surface rotation, tab rotation (if applicable), significant modes of the airplane, control surface torsional degrees-of-freedom, and control surface bending (if applicable). Analyses of airplanes with tabs should include tab rotation that is both independent and related to the parent control surface. Control surface rotation frequencies should be varied about nominal values as appropriate for the condition. The control surfaces should be analysed as completely free in rotation unless it can be shown that this condition is extremely improbable. All conditions between stick-free and stick-fixed should be investigated. Freeplay effects should be incorporated to account for any

influence of in-service wear on flutter margins. The aerodynamic coefficients of the control surface and tab used in the aeroelastic stability analysis should be adjusted to match experimental values at zero frequency. Once the analysis has been conducted with the nominal, experimentally adjusted values of hinge moment coefficients, the analysis should be conducted with parametric variations of these coefficients and other parameters subject to variability. If aeroelastic stability margins are found to be sensitive to these parameters, then additional verification in the form of model or flight tests may be required.

(b) Mass Balance.

1 The magnitude and spanwise location of control surface balance weights may be evaluated by analysis and/or wind tunnel flutter model tests. If the control surface torsional degrees of freedom are not included in the analysis, then adequate separation must be maintained between the frequency of the control surface first torsion mode and the flutter mode.

2 Control surface unbalance tolerances should be specified to provide for repair and painting. The accumulation of water, ice, and/or dirt in or near the trailing edge of a control surface should be avoided. Free play between the balance weight, the support arm, and the control surface must not be allowed. Control surface mass properties (weight and static unbalance) should be confirmed by measurement before ground vibration testing.

3 The balance weights and their supporting structure should be substantiated for the extreme load factors expected throughout the design flight envelope. In the absence of a rational investigation, the following limit accelerations, applied through the balance weight center of gravity should be used.

100g normal to the plane of the surface

30g parallel to the hinge line

30g parallel to the plane of the surface and perpendicular to the hinge line

(c) Passive Flutter Dampers. Control surface passive flutter dampers may be used to prevent flutter in the event of failure of some element of the control surface actuation system or to prevent control surface buzz. Flutter analyses and/or flutter model wind tunnel tests may be used to verify adequate damping. Damper support structure flexibility should be included in the determination of adequacy of damping at the flutter frequencies. Any single damper failure should be considered. Combinations of multiple damper failures should be examined when not shown to be extremely improbable. The combined free play of the damper and supporting elements between the control surface and fixed surfaces should be considered. Provisions for in-service checks of damper integrity should be considered. Refer to paragraph 5c(3) above for conditions to consider where a control surface actuator is switched to the role of an active or passive damping element of the flight control system.

(d) Intersecting Lifting Surfaces. Intersecting lifting surface aeroelastic stability characteristics are more difficult to predict accurately than the characteristics of planar surfaces such as wings. This is due to difficulties both in correctly predicting vibration modal characteristics and in assessing those aerodynamic effects which may be of second order importance on planar surfaces, but are significant for intersecting surfaces. Proper representation of modal deflections and unsteady aerodynamic coupling terms between surfaces is essential in assessing the aeroelastic stability characteristics. The in-plane forces and motions of one or the other of the intersecting surfaces may have a strong effect on aeroelastic stability; therefore, the analysis should include the effects of steady flight forces and elastic deformations on the in-plane effects.

(e) Ice Accumulation. Aeroelastic stability analysis should use the mass distributions derived from the maximum likely ice accumulations. The ice accumulation determination can take into account the ability to detect the ice and the time required to leave the icing condition. The analyses need not consider the aerodynamic effects of ice shapes.

(f) Whirl Flutter.

1 The evaluation of the aeroelastic stability should include investigations of any significant elastic, inertial, and aerodynamic forces, including those associated with rotations and displacements in the plane of any turbofan or propeller, including propeller or fan blade aerodynamics, powerplant flexibilities, powerplant mounting characteristics, and gyroscopic coupling.

2 Failure conditions are usually significant for whirl instabilities. Engine mount, engine gear box support, or shaft failures which result in a node line shift for propeller hub pitching or yawing motion are especially significant.

3 A wind tunnel test with a component flutter model, representing the engine/propeller system and its support system along with correlative vibration and flutter analyses of the flutter model, may be used to demonstrate adequate stability of the nominal design and failed conditions.

(g) Automatic Control Systems. Aeroelastic stability analyses of the basic configuration should include simulation of any control system for which interaction may exist between the sensing elements and the structural modes. Where structural/control system feedback is a potential problem the effects of servo-actuator characteristics and the effects of local deformation of the servo mount on the feedback sensor output should be included in the analysis. The effect of control system failures on the airplane aeroelastic stability characteristics should be investigated. Failures which significantly affect the system gain and/or phase and are not shown to be extremely improbable should be analysed.

b. Testing. The aeroelastic stability certification test program may consist of ground tests, flutter model tests, and flight flutter tests. Ground tests may be used for assessment of component stiffness and for determining the vibration modal characteristics of airplane components and the complete airframe. Flutter model testing may be used to establish flutter trends and validate aeroelastic stability boundaries in areas where unsteady aerodynamic calculations require confirmation. Full scale flight flutter testing provides final verification of aeroelastic stability. The results of any of these tests may be used to provide substantiation data, to verify and improve analytical modeling procedures and data, and to identify potential or previously undefined problem areas.

(1) Structural Component Tests. Stiffness tests or ground vibration tests of structural components are desirable to confirm analytically predicted characteristics and are necessary where stiffness calculations cannot accurately predict these characteristics. Components should be mounted so that the mounting characteristics are well defined or readily measurable.

(2) Control System Component Tests. When reliance is placed on stiffness or damping to prevent aeroelastic instability, the following control system tests should be conducted. If the tests are performed off the airplane the test fixtures should reflect local attachment flexibility.

(a) Actuators for primary flight control surfaces and flutter dampers should be tested with their supporting structure. These tests are to determine the actuator/support structure stiffness for nominal design and failure conditions considered in the fail-safe analysis.

(b) Flutter damper tests should be conducted to verify the impedance of damper and support structure. Satisfactory installed damper effectiveness at the potential flutter frequencies should, however, be assured. The results of these tests can be used to determine a suitable, in-service maintenance schedule and replacement life of the damper. The effects of allowable in-service free play should be measured.

(3) Ground Vibration Tests.

(a) Ground vibration tests (GVT) or modal response tests are normally conducted on the complete conforming airplane. A GVT may be used to check the mathematical structural model. Alternatively, the use of measured modal data alone in aeroelastic stability analyses, instead of analytical modal data modified to match test data, may be acceptable provided the accuracy and completeness of the measured modal data is established. Whenever structural modifications or inertia changes are made to a previously certified design or a GVT validated model of the basic airplane, a GVT may not be necessary if these changes are shown not to affect the aeroelastic stability characteristics.

(b) The airplane is best supported such that the suspended airplane rigid body modes are effectively uncoupled from the elastic modes of the airplane. Alternatively, a suspension method may be used that couples with the elastic airplane provided that the suspension can be analytically de-coupled from the airplane structure in the vibration analysis. The former suspension criterion is preferred for all ground vibration tests and is necessary in the absence of vibration analysis.

(c) The excitation method needs to have sufficient force output and frequency range to adequately excite all significant resonant modes. The effective mass and stiffness of the exciter and attachment hardware should not distort modal response. More than one exciter or exciter location may be necessary to insure that all significant modes are identified. Multiple exciter input may be necessary on structures with significant internal damping to avoid low response levels and phase shifts at points on the structure distant from the point of excitation. Excitation may be sinusoidal, random, pseudo-random, transient, or other short duration, non stationary means. For small surfaces the effect of test sensor mass on response frequency should be taken into consideration when analyzing the test results.

(d) The minimum modal response measurement should consist of acceleration (or velocity) measurements and relative phasing at a sufficient number of points on the airplane structure to accurately describe the response or mode shapes of all significant structural modes. In addition, the structural damping of each mode should be determined.

(4) Flutter Model Tests.

(a) Dynamically similar flutter models may be tested in the wind tunnel to augment the flutter analysis. Flutter model testing can substantiate the flutter margins directly or indirectly by validating analysis data or methods. Some aspects of flutter analysis may require more extensive validation than others, for example control surface aerodynamics, T-tails and other configurations with aerodynamic interaction and compressibility effects. Flutter testing may additionally be useful to test configurations that are impractical to verify in flight test, such as fail-safe conditions or extensive store configurations. In any such testing, the mounting of the model and the associated analysis should be appropriate and consistent with the study being performed.

(b) Direct substantiation of the flutter margin (clearance testing) implies a high degree of dynamic similitude. Such a test may be used to augment an analysis and show a configuration flutter free throughout the expanded design envelope. All the physical parameters which have been determined to be significant for flutter response should be appropriately scaled. These will include elastic and inertia properties, geometric properties and dynamic pressure. If transonic effects are important, the Mach number should be maintained.

(c) Validation of analysis methods is another appropriate use of wind tunnel flutter testing. When the validity of a method is uncertain, correlation of wind tunnel flutter testing results with a corresponding analysis may increase confidence in the use of the analytical tool for certification analysis. A methods validation test should simulate conditions, scaling and geometry appropriate for the intended use of the analytical method.

(d) Trend studies are an important use of wind tunnel flutter testing. Parametric studies can be used to establish trends for control system balance and stiffness, fuel and payload variations, structural compliances and configuration variations. The set of physical parameters requiring similitude may not be as extensive to study parametric trends as is required for clearance testing. For example, an exact match of the Mach number may not be required to track the effects of payload variations on a transonic airplane.

(5) Flight Flutter Tests.

(a) Full scale flight flutter testing of an airplane configuration to  $V_{DF}/M_{DF}$  is a necessary part of the flutter substantiation. An exception may be made when aerodynamic, mass, or stiffness changes to a certified airplane are minor, and analysis or ground tests show a negligible effect on flutter or vibration characteristics. If a failure, malfunction, or adverse condition is simulated during a flight test, the maximum speed investigated need not exceed  $V_{FC}/M_{FC}$  if it is shown, by correlation of the flight test data with other test data or analyses, that the requirements of § 25.629(b)(2) are met.

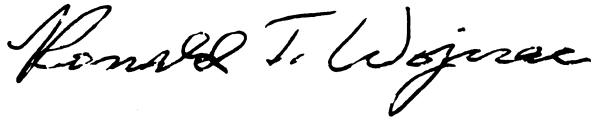
(b) Airplane configurations and control system configurations should be selected for flight test based on analyses and, when available, model test results. Sufficient test conditions should be performed to demonstrate aeroelastic stability throughout the entire flight envelope for the selected configurations.

(c) Flight flutter testing requires excitation sufficient to excite the modes shown by analysis to be the most likely to couple for flutter. Excitation methods may include control surface motions or internal moving mass or external aerodynamic exciters or flight turbulence. The method of excitation must be appropriate for the modal response frequency being investigated. The effect of the excitation system itself on the airplane flutter characteristics should be determined prior to flight testing.

(d) Measurement of the response at selected locations on the structure should be made in order to determine the response amplitude, damping and frequency in the critical modes at each test airspeed. It is desirable to monitor the response amplitude, frequency and damping change as  $V_{DF}/M_{DF}$  is approached. In demonstrating that there is no large and rapid damping reduction as  $V_{DF}/M_{DF}$  is approached, an endeavor should be made to identify a clear trend of damping versus speed. If this is not possible, then sufficient test points should be undertaken to achieve a satisfactory level of confidence that there is no evidence of an adverse trend.



(e) An evaluation of phenomena not presently amenable to analyses, such as shock effects, buffet response levels, vibration levels, and control surface buzz, should also be made during flight testing.

A handwritten signature in black ink, reading "Ronald T. Wojnar". The signature is written in a cursive, flowing style.

RONALD T. WOJNAR  
Manager, Transport Airplane Directorate,  
Aircraft Certification Service, ANM-100

**[4910-13]**

**DEPARTMENT OF TRANSPORTATION**

**Federal Aviation Administration**

**14 CFR part 25**

**[Docket No.    ; Notice No.    ]**

**RIN**

**Revised Landing Gear Shock Absorption Test Requirements**

**AGENCY:** Federal Aviation Administration, DOT.

**ACTION:** Notice of proposed rulemaking.

**SUMMARY:** This document proposes to revise the landing gear shock absorption test requirements of the Federal Aviation Regulations (FAR) for transport category airplanes by incorporating changes developed in cooperation with the Joint Aviation Authorities (JAA) of Europe and the U.S. and European aviation industry through the Aviation Rulemaking Advisory Committee (ARAC). This action is necessary because the increasing complexity of landing gear shock absorption systems and the improvements in other requirements concerning landing loads have rendered the current requirements inconsistent and outdated. In addition, differences between the current U.S. and European requirements impose unnecessary costs on airplane manufacturers. These proposals are intended to update the landing gear requirements to be consistent with other requirements, to reflect modern technology, and to achieve common requirements and language between

the requirements of the FAR and the Joint Aviation Requirements (JAR) of Europe without reducing the level of safety provided by the regulations and industry practices.

**DATES:** Comments must be received on or before [insert a date 120 days after the date of publication in the Federal Register]

**ADDRESSES:** Comments on this notice may be mailed in triplicate to: Federal Aviation Administration (FAA), Office of the Chief Counsel, Attention: Rules Docket (AGC-10), Docket No. , 800 Independence Avenue SW., Washington, DC 20591; or delivered in triplicate to: Room 915G, 800 Independence Avenue SW., Washington, DC 20591.

Comments delivered must be marked Docket No. . Comments may also be submitted electronically to [nprmcmt@mail.hq.faa.gov](mailto:nprmcmt@mail.hq.faa.gov). Comments may be examined in Room 915G weekdays, except Federal holidays, between 8:30 a.m. and 5:00 p.m. In addition, the FAA is maintaining an information docket of comments in the Transport Airplane Directorate (ANM-100), FAA, 1601 Lind Avenue SW., Renton, WA 98055-4056. Comments in the information docket may be examined weekdays, except Federal holidays, between 7:30 a.m. and 4:00 p.m.

**FOR FURTHER INFORMATION CONTACT:** James Haynes, Airframe and Propulsion Branch, ANM-112, Transport Airplane Directorate, Aircraft Certification Service, FAA, 1601 Lind Avenue, SW., Renton, WA 98055-4056; telephone (206) 227-2131.

## **SUPPLEMENTARY INFORMATION**

### **Comments Invited**

Interested persons are invited to participate in this proposed rulemaking by submitting such written data, views, or arguments as they may desire. Comments relating to any environmental, energy, or economic impact that might result from adopting the proposals contained in this notice are invited. Substantive comments should be accompanied by cost estimates. Commenters should identify the regulatory docket or notice number and submit comments in triplicate to the Rules Docket address above. All comments received on or before the closing date for comments will be considered by the Administrator before taking action on this proposed rulemaking. The proposals contained in this notice may be changed in light of comments received. All comments received will be available in the Rules Docket, both before and after the comment period closing date, for examination by interested persons. A report summarizing each substantive public contact with FAA personnel concerning this rulemaking will be filed in the docket. Persons wishing the FAA to acknowledge receipt of their comments must submit with those comments a self-addressed, stamped postcard on which the following statement is made: "Comments to Docket No. . ." The postcard will be date/time stamped and returned to the commenter.

### **Availability of NPRM**

An electronic copy of this document may be downloaded using a modem and suitable communications software from the FAA regulations section of the Fedworld

electronic bulletin board service (telephone: 703-321-3330), the Federal Register's electronic bulletin board service (telephone: 202-512-1661), or the FAA's Aviation Rulemaking Advisory Committee Bulletin Board service (telephone: 202-267-5948).

Internet users may reach the FAA's web page at <http://www.faa.gov> or the Federal Register's web page at [http://www.access.gpo.gov/su\\_docs](http://www.access.gpo.gov/su_docs) for access to recently published rulemaking documents.

Any person may obtain a copy of this notice by submitting a request to the Federal Aviation Administration, Office of Rulemaking, ARM-1, 800 Independence Avenue SW., Washington, DC 20591; or by calling (202) 267-9680. Communications must identify the notice number of this NPRM. Persons interested in being placed on a mailing list for future rulemaking documents should also request a copy of Advisory Circular No. 11-2A, Notice of Proposed Rulemaking Distribution System, which describes the application procedure.

### **Background**

The manufacturing, marketing and certification of transport airplanes is increasingly an international endeavor. In order for U. S. manufacturers to export transport airplanes to other countries the airplane must be designed to comply, not only with the U.S. airworthiness requirements for transport airplanes (14 CFR part 25), but also with the transport airworthiness requirements of the countries to which the airplane is to be exported.

The European countries have developed a common airworthiness code for transport airplanes that is administered by the Joint Aviation Authorities (JAA) of Europe. This code is the result of a European effort to harmonize the various airworthiness codes of the European countries and is called the Joint Aviation Requirements (JAR)-25. It was developed in a format similar to part 25. Many other countries have airworthiness codes that are aligned closely to part 25 or to JAR-25, or they use these codes directly for their own certification purposes.

The Aviation Rulemaking Advisory Committee (ARAC) was established by the FAA on February 15, 1991, with the purpose of providing information, advice, and recommendations to be considered in rulemaking activities. By notice in the Federal Register (59 FR 30081, June 10, 1994), the FAA assigned several new tasks to an ARAC working group of industry and government structural loads specialists from Europe, the United States, and Canada. Task 6 of this charter concerned the shock absorption test requirements for landing gear. The ARAC working group has completed its work for this task and the ARAC has made recommendations to the FAA by letter dated

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Although the requirements for landing gear shock absorption tests are essentially the same between the FAR and JAR, the requirements do not address the capabilities of modern technology and do not take into account other related changes in the requirements for landing gear load conditions that have already been incorporated into other sections of the FAR. When the landing loads requirements for transport airplanes were originally

developed, they required the landing load factors to be determined and applied to the airplane. The airplane was treated as a rigid body and the landing loads were applied to this rigid representation of the airplane for the purpose of structural analysis. For the early landing gear systems, analysis alone, was considered sufficient for determining the landing load factor that would be applied to the rigid airplane. It was only necessary to determine the landing load factor (by analysis or tests) and this load factor would then be used to design and substantiate the airplane for the landing load conditions.

The development of more complex landing gear systems, for which analysis alone was unreliable, led to the adoption of a requirement to verify the landing load factor by actual shock absorption tests. This requirement was added to the Civil Aviation Regulations (CAR) part 4b that was the predecessor to part 25. These shock absorption tests were allowed by CAR 4b.200 to be free drop tests in which the gear alone, could be dropped in free fall to impact the ground. In these tests, mass is added to represent the proportion of the airplane weight on the landing gear unit, and the mass may be reduced to account to the effects of airplane lift acting during the landing impact. Later, the corresponding requirement in part 25, § 25.723(a), was modified to allow the substantiation of some changes to the landing gear shock absorption systems by analysis alone without verification by tests.

The current landing load requirements in part 25 require the landing loads to be determined accounting for the dynamic flexible airplane. In addition, the landing gear shock absorption systems have become even more sophisticated. At the same time, the

ability to develop highly sophisticated computer models of landing gear and airplane structures has also improved. In order to determine the airplane loads from the landing load conditions, it is no longer sufficient to determine just the load factor from a drop test of a landing gear unit. A comprehensive analysis of the combined dynamic systems for the landing gear and airplane are essential in order to determine the structural design loads for the airplane. In developing this dynamic model, it is necessary to provide an accurate representation of all the landing gear dynamic characteristics. This includes the energy absorption characteristics and the time histories of force and displacement during a landing impact. The current §§ 25.473(d) and 25.723(a) for shock absorption tests requires just the determination of the limit landing load factor from the drop test.

### **Discussion**

The proposed revisions to §§ 25.473(d) and 25.723(a) would provide for the new objective of the landing gear energy absorption tests which would be to validate the landing gear dynamic characteristics rather than to directly determine landing gear load factors. These revisions would require that these characteristics be substantiated over the range of landing conditions and airplane configurations expected in service. The manufacturer would be expected to substantiate the landing gear dynamic characteristics over the full range of weight conditions and configurations. As a minimum, the energy absorption characteristics would be confirmed by an energy absorption test at the weight condition for landing (maximum takeoff weight or maximum landing weight) which provides the maximum impact energy. This is in contrast to the current §§ 25.473(d) and



25.723(a) that specifically require energy absorption tests at both the maximum landing weight condition and the maximum takeoff weight condition. The proposed rule would continue to provide for the substantiation of minor changes by analyses. To provide guidance in complying with the new proposed rule, a new Advisory Circular 25.723-1 is proposed.

The proposal for the revised §§ 25.473(d) and 25.723(a) takes into account the potential for sophisticated computer simulations that accurately represent the dynamic characteristics. It is also consistent with improvements in the landing load requirements that necessitate an accurate representation of the landing gear shock absorption characteristics. This proposal also provides more flexibility for the airplane manufacturer to determine the range of conditions and configurations over which to validate the analytical model for the landing conditions. The extent to which this analytical model could be extrapolated to include future design changes would depend on the range of conditions and configurations originally selected by the manufacturer for validation of the model.

The current §§ 25.725 and 25.727 are proposed to be deleted as regulatory requirements and would be set forth in the new proposed Advisory Circular 25.723-1. These criteria would be modified to reflect the advisory nature of the material as well as the revised objective of determining landing gear dynamic characteristics instead of landing gear limit inertia load factors. For the most part, these rules currently provide acceptable means of conducting energy absorption tests by means of a drop test. Section

25.725 provides an acceptable means of conducting a limit drop test for compliance with §§ 25.723(a), and 25.727 provides an acceptable means of conducting a reserve energy drop test in compliance with § 25.723(b). Most of the guidance is limited to a "free" drop test in which a reduced effective weight is used to represent lift during the landing impact. The only item in these two sections that is considered to be regulatory in nature is the current § 25.725(c) concerning the attitude of the landing gear and the representation of drag loads during the tests. Therefore this paragraph has been modified to apply to all types of landing gear energy absorption tests (not just drop tests) and it is now set forth in § 25.723(a)(2) of the proposed rule.

#### **Regulatory Evaluation Summary**

#### **Regulatory Evaluation Summary, Regulatory Flexibility Determination, and Trade Impact Assessment**

Changes to federal regulations must undergo several economic analyses. First, Executive Order 12866 directs Federal agencies to promulgate new regulations or modify existing regulations only if the potential benefits to society outweigh the potential costs. Second, the Regulatory Flexibility Act of 1980 requires agencies to analyze the economic impact of regulatory changes on small entities. Finally, the Office of Management and Budget directs agencies to assess the effects of regulatory changes on international trade. In conducting these assessments, the FAA has determined that this proposed rule: (1) would generate benefits exceeding its costs and is not "significant" as defined in Executive Order 12866; (2) is not "significant" as defined in DOT's Policies and Procedures; (3)

would not have a significant impact on a substantial number of small entities; and (4) would lessen restraints on international trade. These analyses, available in the docket, are summarized below.

#### Regulatory Evaluation Summary

The proposed requirements, applicable to future type certificated transport category airplanes, would result in two regulatory changes: (1) utilizing landing gear energy absorption tests to validate the landing gear dynamic characteristics rather than the limit load factor value, and (2) confirming energy absorption characteristics by requiring tests at either the maximum landing weight or maximum takeoff weight condition, whichever provides the maximum landing impact energy. This is in contrast to current requirements which requires tests at both weight conditions.

The test results would be used to develop the analytical modeling of the landing gear dynamic characteristics. These regulatory changes would not result in any physical change in the way landing gears are tested: the attitude of the gear being usually simulated directly by orienting the gear on the rig and drags loads being applied by spinning the wheel up to the ground speed. Therefore, it would not impose additional costs on manufacturers. This was confirmed by two manufacturers.

Significant cost savings may result from not having to test both at maximum landing weight and maximum takeoff weight, but instead, conducting shock absorption tests only for the conditions associated with maximum energy. One manufacturer

estimates that this would result in 15 fewer test conditions per airplane certification. At a cost of \$5,000 per condition, the total cost savings would reach \$75,000 per airplane certification. Another manufacturer estimates a cost savings of approximately \$190,000 for a ten-year period.

Additionally, by harmonizing the standards of the FAR and JAR, the proposed rule would yield cost savings by eliminating duplicate certification activities.

Based on the finding of regulatory cost-savings, coupled with the cost-savings realizable from harmonization, the FAA has determined that the proposed rule would be cost-beneficial.

#### Regulatory Flexibility Determination

The Regulatory Flexibility Act of 1980 (RFA) was enacted by Congress to ensure that small entities are not unnecessarily or disproportionately burdened by government regulations. The RFA requires a Regulatory Flexibility Analysis if a proposed rule would have "a significant economic impact, either detrimental or beneficial, on a substantial number of small entities." FAA Order 2100.14A, Regulatory Flexibility Criteria and Guidance, establishes threshold cost values and small entity size standards for complying with RFA review requirements in FAA rulemaking actions. The Order defines "small entities" in terms of size thresholds, "significant economic impact" in terms of annualized cost thresholds, and "substantial number" as a number which is not less than eleven and which is more than one-third of the small entities subject to the proposed or final rule.

The proposed rule would affect manufacturers of transport category airplanes produced under future new airplane type certifications. For airplane manufacturers, FAA Order 2100.14A specifies a size threshold for classification as a small manufacturer as 75 or fewer employees. Since no part 25 airplane manufacturer has 75 or fewer employees, the proposed rule would not have a significant economic impact on a substantial number of small airplane manufacturers.

#### International Trade Impact Assessment

The proposed rule would have no adverse impact on trade opportunities for U.S. manufacturers selling airplanes in foreign markets and foreign manufacturers selling airplanes in the U.S. market. Instead, by harmonizing the standards of the FAR and the JAR, it would lessen restraints on trade.

#### Federalism Implications

The regulations proposed herein would not have substantial direct effects on the states, on the relationship between the national government and the states, or on the distribution of power and responsibilities among the various levels of government. Thus, in accordance with Executive Order 12612, it is determined that this proposal does not have sufficient federalism implications to warrant the preparation of a Federalism Assessment.

### International Compatibility

The FAA has reviewed corresponding International Civil Aviation Organization regulations and Joint Airworthiness Authority regulations, where they exist, and have identified no differences in these proposed amendments and the foreign regulations.

### **Conclusion**

Because the proposed changes to the landing gear shock absorption test requirements are not expected to result in any substantial economic costs, the FAA has determined that this proposed regulation would not be significant under Executive Order 12866. Because this is an issue that has not prompted a great deal of public concern, the FAA has determined that this action is not significant under DOT Regulatory Policies and Procedures (44 FR 11034; February 25, 1979). In addition, since there are no small entities affected by this rulemaking, the FAA certifies that the rule, if promulgated, would not have a significant economic impact, positive or negative, on a substantial number of small entities under the criteria of the Regulatory Flexibility Act, since none would be affected. A copy of the regulatory evaluation prepared for this project may be examined in the Rules Docket or obtained from the person identified under the caption "FOR FURTHER INFORMATION CONTACT."

### **List of Subjects in 14 CFR part 25**

Air transportation, Aircraft, Aviation safety, Safety.

## **The Proposed Amendments**

Accordingly, the Federal Aviation Administration (FAA) proposes to amend 14 CFR part 25 as follows:

### **PART 25 - AIRWORTHINESS STANDARDS: TRANSPORT CATEGORY AIRPLANES**

1. The authority citation for Part 25 is revised to read as follows:

Authority: 49 U.S.C. 106(g), 40113, 44701, 44702, 44704.

2. Section 25.473 is amended by revising paragraph (d) to read as follows:

§ 25.473 Landing load conditions and assumptions.

\* \* \* \* \*

(d) The landing gear dynamic characteristics must be validated by tests as defined in § 25.723(a).

\* \* \* \* \*

3. Section 25.723 is amended by revising paragraph (a) to read as follows:

§ 25.723 Shock absorption tests.

(a) Except as provided in § 25.723(a)(3), the landing gear dynamic characteristics used for design must be validated by energy absorption tests. The dynamic characteristics must be substantiated for the range of landing conditions, airplane configurations, and service variations expected in operation.

(1) The configurations subjected to energy absorption tests must include at least the maximum landing weight or the maximum takeoff weight, whichever produces the greater value of landing impact energy.

(2) The test attitude of the landing gear unit and the application of appropriate drag loads during the test must simulate the airplane landing conditions in a manner consistent with the development of rational or conservative limit loads.

(3) Changes in previously approved design weights and minor changes in design may be substantiated by analyses based on previous tests conducted on the same basic landing gear system that has similar energy absorption characteristics.

\* \* \* \* \*

§ 25.725 [RESERVED]

3. By removing § 25.725 and marking it reserved.

§ 25.727 [RESERVED]

4. B removing § 25.727 and marking it reserved.

Issued in Washington D.C. on



Record of Changes:

March 10, 1995

First Draft (Jim Haynes)

September 19, 1995

Revised to add 25.473(d) per WG meeting in toronto.

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TRANSFERRED TO:

f:\home\jthor\rules\drop-n.doc on 10-18-95

revised 10-18-95 (JT editorial changes)

revised 10-30-95 (NS edits)

revised 1-11-96 (DA, ANM-7 edits)

revised 5-9-96 (add regulatory evaluation summary, and new boilerplate information)

revised 5-14-96 (minor edit on page 6)

# Advisory Circular

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## SHOCK ABSORPTION TESTS

Date:  
Initiated by: ANM-110

AC No. 25.723-1  
Change:

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1. **PURPOSE.** This advisory circular (AC) sets forth an acceptable means, but not the only means, of demonstrating compliance with the provisions of part 25 of the Federal Aviation Regulations (FAR) related to the use of landing gear shock absorption tests and analyses to determine landing loads for transport category airplanes.
  2. **RELATED FAR SECTIONS.** Part 25, Section 25.723 "Shock absorption tests" and Section 25.473 "Ground load conditions and assumptions."
  3. **BACKGROUND.** The requirement concerning energy absorption tests for landing gear units existed in the earliest versions of the Civil Aeronautics Regulations (CAR) Part 04. Questions concerning the need for the tests and the use of analyses in lieu of tests have existed since the CAR 04 and have resulted in revisions to the successor regulations CAR 4b, which replaced CAR 04, and later in the Federal Aviation Regulation (FAR), Part 25, which replaced CAR 4b.
    - a. Section 04.34 of CAR 04 (July 1944) allowed analyses in lieu of tests when the landing gear structure conformed to conventional types for which reliable analytical methods were available. With the advancing complexity of landing gear units, the rule was revised (CAR 4b, Section 4b.332) to require energy absorption tests to determine the landing load factors both at maximum landing weight and maximum takeoff weight. Although this rule did not specifically provide for analyses in lieu of tests, it was common practice to allow later changes in design weights to be substantiated by analytical methods which were validated by the results of the earlier tests.
    - b. Recognizing the need to provide for subsequent growth in the design weights, the Federal Aviation Administration (FAA) revised § 25.723 (Amendment 25-46) to clarify that analyses could be used to substantiate changes in the takeoff and landing weights provided these analyses were validated by the results of tests conducted on identical landing gear units.
    - c. Although the rule referred to tests on the "identical" landing gear units, subsequent changes in the design weights often are accompanied by minor changes in other parameters affecting the landing gear energy absorption characteristics. These included changes in the shock absorber orifice size and metering pins shape, and changes in tire inflation limits. The FAA revised § 25.723 (Amendment 25-72) to further clarify that the analyses could be based on tests performed on the same basic landing gear system with similar energy absorption characteristics.
    - d. In the mean time, other requirements have resulted in changes in the way the test and analytical data are used. The shock absorption tests are no longer used just to determine the
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landing load factors. It is now necessary to account for dynamic landing conditions in which the dynamic characteristics of the airplane and landing gear acting together are used to determine the landing loads. As a practical matter, the analytical modeling of the landing gear dynamic characteristics is indispensable in determining the landing loads, and the shock absorption tests are needed in order to validate the mathematical modeling of the landing gear units.

#### 4. SHOCK ABSORPTION TESTS.

a. Validation of the landing gear characteristics. Shock absorption tests are necessary to validate the analytical representation of the dynamic characteristics of the landing gear unit that will be used to determine the landing loads. A range of tests should be conducted to ensure that the analytical model is valid for reasonable extrapolations to other design conditions and configurations expected in service. In addition, consideration should be given to ensuring that the range of test configurations are sufficient for justifying the analytical model for foreseeable future growth versions of the airplane.

b. Recommended test conditions for new landing gear units. The maximum takeoff weight and the maximum landing weight conditions should both be included as configurations subjected to energy absorption tests. However, in cases where the manufacturer has previous experience in validating the analytical model using landing gear units of similar design concept, it may be sufficient to conduct a single shock absorption test of the new landing gear for the condition associated with maximum energy. The similar landing gear used to provide the additional supporting data may be from another model aircraft but the landing gear unit should be of approximately the same size with similar components.

c. Changes to type designs. Subsequent changes to the landing conditions or to the landing gear units may be substantiated by analyses based on tests of the same basic landing gear unit with similar dynamic characteristics, provided the design concept has not changed and the results of the previous energy absorption tests are sufficient to realistically validate the analytical results for the design changes. For example, the following changes may be acceptable without further tests:

(1) Airplane sprung mass (effective weight) variations, including extrapolation from maximum landing weight to maximum take-off weight conditions.

(2) Changes in shock absorber characteristics including pre-load, compression ratio, orifice sizes.

(3) Changes in tire characteristics.

(4) Changes in unsprung mass (e.g. brakes).

(5) Local strengthening or minor sizing changes to the landing gear.

## 5. LIMIT FREE DROP TESTS.

(a) Compliance with § 25.723(a) may be shown by free drop tests, provided they are made on the complete airplane, or on units consisting of a wheel, tire, and shock absorber, in their proper positions, from free drop heights not less than--

(1) 18.7 inches for the design landing weight conditions; and

(2) 6.7 inches for the design takeoff weight conditions.

(b) If airplane lift is simulated by air cylinders or by other mechanical means, the weight used for the drop must be equal to  $W$ . If the effect of airplane lift is represented in free drop tests by a reduced mass, the landing gear must be dropped with an effective mass equal to

$$W_e = W \left[ \frac{h + (1 - L)d}{h + d} \right]$$

where—

$W_e$  = the effective weight to be used in the drop test (lb);

$h$  = specified free drop height (inches);

$d$  = deflection under impact of the tire (at the approved inflation pressure) plus the vertical component of the axle travel relative to the drop mass (inches);

$W = W_M$  for main gear units (lb), equal to the static weight on that unit with the airplane in the level attitude (with the nose wheel clear in the case of nose wheel type airplanes);

$W = W_T$  for tail gear units (lb), equal to the static weight on the tail unit with the airplane in the tail-down attitude;

$W = W_N$  for nose wheel units (lb), equal to the vertical component of the static reaction that would exist at the nose wheel, assuming that the mass of the airplane acts at the center of gravity and exerts a force of 1.0  $g$  downward and 0.25  $g$  forward; and

$L$  = ratio of the assumed airplane lift to the airplane weight, but not more than 1.0.

(c) The drop test attitude of the landing gear unit and the application of appropriate drag loads during the test must simulate the airplane landing conditions in a manner consistent with the development of a rational or conservative limit loads.

(d) The value of  $d$  used in the computation of  $W_e$  in paragraph (b) of this section may not exceed the value actually obtained in the drop test.

## 6. RESERVE ENERGY FREE DROP TESTS.

(a) Compliance with the reserve energy absorption condition specified in § 25.723(b) may be shown by free drop tests provided the drop height is not less than 27 inches.

U.S. Department  
of Transportation

Federal Aviation  
Administration

# Advisory Circular

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## SHOCK ABSORPTION TESTS

Date:

Initiated by: ANM-110

AC No. 25.723-1

Change:

1. **PURPOSE.** This advisory circular (AC) sets forth an acceptable means, but not the only means, of demonstrating compliance with the provisions of part 25 of the Federal Aviation Regulations (FAR) related to the use of landing gear shock absorption tests and analyses to determine landing loads for transport category airplanes.
  2. **RELATED FAR SECTIONS.** Part 25, Section 25.723 "Shock absorption tests" and Section 25.473 "Ground load conditions and assumptions."
  3. **BACKGROUND.** The requirement concerning energy absorption tests for landing gear units existed in the earliest versions of the Civil Aeronautics Regulations (CAR) Part 04. Questions concerning the need for the tests and the use of analyses in lieu of tests have existed since the CAR 04 and have resulted in revisions to the successor regulations CAR 4b, which replaced CAR 04, and later in the Federal Aviation Regulation (FAR), Part 25, which replaced CAR 4b.
    - a. Section 04.34 of CAR 04 (July 1944) allowed analyses in lieu of tests when the landing gear structure conformed to conventional types for which reliable analytical methods were available. With the advancing complexity of landing gear units, the rule was revised (CAR 4b, Section 4b.332) to require energy absorption tests to determine the landing load factors both at maximum landing weight and maximum takeoff weight. Although this rule did not specifically provide for analyses in lieu of tests, it was common practice to allow later changes in design weights to be substantiated by analytical methods which were validated by the results of the earlier tests.
    - b. Recognizing the need to provide for subsequent growth in the design weights, the Federal Aviation Administration (FAA) revised § 25.723 (Amendment 25-46) to clarify that analyses could be used to substantiate changes in the takeoff and landing weights provided these analyses were validated by the results of tests conducted on identical landing gear units.
    - c. Although the rule referred to tests on the "identical" landing gear units, subsequent changes in the design weights often are accompanied by minor changes in other parameters affecting the landing gear energy absorption characteristics. These included changes in the shock absorber orifice size and metering pins shape, and changes in tire inflation limits. The FAA revised § 25.723 (Amendment 25-72) to further clarify that the analyses could be based on tests performed on the same basic landing gear system with similar energy absorption characteristics.
    - d. In the mean time, other requirements have resulted in changes in the way the test and analytical data are used. The shock absorption tests are no longer used just to determine the
-

landing load factors. It is now necessary to account for dynamic landing conditions in which the dynamic characteristics of the airplane and landing gear acting together are used to determine the landing loads. As a practical matter, the analytical modeling of the landing gear dynamic characteristics is indispensable in determining the landing loads, and the shock absorption tests are needed in order to validate the mathematical modeling of the landing gear units.

#### 4. SHOCK ABSORPTION TESTS.

a. Validation of the landing gear characteristics. Shock absorption tests are necessary to validate the analytical representation of the dynamic characteristics of the landing gear unit that will be used to determine the landing loads. A range of tests should be conducted to ensure that the analytical model is valid for reasonable extrapolations to other design conditions and configurations expected in service. In addition, consideration should be given to ensuring that the range of test configurations are sufficient for justifying the analytical model for foreseeable future growth versions of the airplane.

b. Recommended test conditions for new landing gear units. The maximum takeoff weight and the maximum landing weight conditions should both be included as configurations subjected to energy absorption tests. However, in cases where the manufacturer has previous experience in validating the analytical model using landing gear units of similar design concept, it may be sufficient to conduct a single shock absorption test of the new landing gear for the condition associated with maximum energy. The similar landing gear used to provide the additional supporting data may be from another model aircraft but the landing gear unit should be of approximately the same size with similar components.

c. Changes to type designs. Subsequent changes to the landing conditions or to the landing gear units may be substantiated by analyses based on tests of the same basic landing gear unit with similar dynamic characteristics, provided the design concept has not changed and the results of the previous energy absorption tests are sufficient to realistically validate the analytical results for the design changes. For example, the following changes may be acceptable without further tests:

- (1) Airplane sprung mass (effective weight) variations, including extrapolation from maximum landing weight to maximum take-off weight conditions.
- (2) Changes in shock absorber characteristics including pre-load, compression ratio, orifice sizes.
- (3) Changes in tire characteristics.
- (4) Changes in unsprung mass (e.g. brakes).
- (5) Local strengthening or minor sizing changes to the landing gear.

## 5. LIMIT FREE DROP TESTS.

(a) Compliance with § 25.723(a) may be shown by free drop tests, provided they are made on the complete airplane, or on units consisting of a wheel, tire, and shock absorber, in their proper positions, from free drop heights not less than--

(1) 18.7 inches for the design landing weight conditions; and

(2) 6.7 inches for the design takeoff weight conditions.

(b) If airplane lift is simulated by air cylinders or by other mechanical means, the weight used for the drop must be equal to  $W$ . If the effect of airplane lift is represented in free drop tests by a reduced mass, the landing gear must be dropped with an effective mass equal to

$$W_e = W \left[ \frac{h + (1 - L)d}{h + d} \right]$$

where—

$W_e$  = the effective weight to be used in the drop test (lb);

$h$  = specified free drop height (inches);

$d$  = deflection under impact of the tire (at the approved inflation pressure) plus the vertical component of the axle travel relative to the drop mass (inches);

$W$  =  $W_M$  for main gear units (lb), equal to the static weight on that unit with the airplane in the level attitude (with the nose wheel clear in the case of nose wheel type airplanes);

$W$  =  $W_T$  for tail gear units (lb), equal to the static weight on the tail unit with the airplane in the tail-down attitude;

$W$  =  $W_N$  for nose wheel units (lb), equal to the vertical component of the static reaction that would exist at the nose wheel, assuming that the mass of the airplane acts at the center of gravity and exerts a force of 1.0 g downward and 0.25 g forward; and

$L$  = ratio of the assumed airplane lift to the airplane weight, but not more than 1.0.

(c) The drop test attitude of the landing gear unit and the application of appropriate drag loads during the test must simulate the airplane landing conditions in a manner consistent with the development of a rational or conservative limit loads.

(d) The value of  $d$  used in the computation of  $W_e$  in paragraph (b) of this section may not exceed the value actually obtained in the drop test.

## 6. RESERVE ENERGY FREE DROP TESTS.

(a) Compliance with the reserve energy absorption condition specified in § 25.723(b) may be shown by free drop tests provided the drop height is not less than 27 inches.

(b) If airplane lift is simulated by air cylinders or by other mechanical means, the weight used for the drop must be equal to  $W$ . If the effect of airplane lift is represented in free drop tests by an equivalent reduced mass, the landing gear must be dropped with an effective mass,

$$W_e = \frac{Wh}{h+d}$$

where the symbols and other details are the same as in paragraph 5 above.



## **Recommendation Letter**

400 Main Street  
East Hartford, Connecticut 06108



**Pratt & Whitney**  
A United Technologies Company

June 1, 2000

Department of Transportation  
Federal Aviation Administration  
800 Independence Avenue, SW  
Washington, DC 20591

Attention: / Mr. Anthony Fazio, ARM-1

Subject: ARAC Disposition of Public Comments

Reference: ARAC tasking, Federal Aviation Administration letter to TAEIG, dated  
February 8, 2000.

Dear Tony,

In accordance with the reference tasking, the ARAC Transport Airplane and Engine Issues Group is pleased to submit the following reports as ARAC recommendations for the disposition of public comments to recently published NPRM's.

- Revised Landing Gear Shock Absorption Test Requirements - *ANM-98-182-A*
- Taxi, Takeoff and Landing Roll Design Loads - *ANM-94-461-A*

These reports have been prepared by the Loads and Dynamics Harmonization Working Group of TAEIG.

Sincerely yours,

*Craig R. Bolt*

C. R. Bolt  
Assistant Chair, TAEIG

Copy: Kris Carpenter - FAA-NWR  
\*Effie Upshaw - FAA-ARM-209  
\*Larry Hansen - Gulfstream

\*letter only

CRB002\_060100

## **Recommendation**

# **Loads and Dynamics Harmonization Working Group**

## **Disposition of Comments**

*AWM-98-12 A*

**Date:** 5/19/00

**Document:** Notice 99-08 "Revised Landing Gear Shock Absorption Test Requirements"

**Published:** Federal Register, Vol 64, No 117, June 18, 1999

**Date comment period closed:** October 18, 1999

### **General assessment of comments:**

There were 6 commenters from aviation manufacturers and foreign airworthiness authorities. Although one commenter objected to the proposed rule, most of the commenters supported the proposed changes. Several of the commenters provided suggestions for clarity, consistency and organization. Because of the substantive nature of some of the comments, the FAA requested the ARAC Loads and Dynamics Working Group by letter dated February 8, 2000 to consider the comments and provide recommendations for the disposition of the comments along with any recommendations for changes to the proposal. Comments are summarized as follows along with recommended disposition text for the final rule.

#### **1) Object to change in basic purpose of the shock absorption tests**

One commenter objected to the proposed change in the basic purpose of the shock absorption test from the validation of the load factors to the validation of the dynamic characteristics of the landing gear. The commenter believes that the new proposal has the potential for requiring a significant volume of re-calculation for refinement of load values and this would be neither productive nor cost effective. Furthermore, the commenter believes that this approach would not fit well in the timeline between design concept and the development of the first prototype and so would bring the potential for discovering a different answer for the completed product late in the design process. Finally, the commenter believes the existing regulations are sufficient. The FAA agrees that validation of dynamic characteristics by test always brings a risk if the assumptions made in the prediction of these characteristics are not sufficiently accurate or conservative. However, the process of prediction, design, and validation are normal, and expected, in the development of aircraft and the risks can be minimized by the use of conservative assumptions. Furthermore, the FAA does not agree that the existing shock absorption test requirements are sufficient. The development of airplane loads for dynamic landing conditions requires a valid analytical model of the landing gear which includes a valid representation of the energy absorbing characteristics of the gear. The dynamic landing requirement has existed in CFR 14 for a number of years but the validation shock absorption test requirement has remained outdated, since it requires only the validation of a simple static landing load factor which may not even be used in design of the airplane. Because of the existing dynamic landing requirement, it has become a standard practice

to develop the design loads for the airplane structure based on a mathematical model of the airplane and landing gear and to validate the assumed gear characteristics by shock absorption tests. Therefore, the requirement is being updated to be consistent with the related design landing load requirements and also to be consistent with standard practice.

**2) Recommend consistent terminology.**

One commenter pointed out that the terminology used in the proposed 25.723(a)(1) for design weight conditions were inconsistent with those used in § 25.473 "Landing load conditions and assumptions", which are the same as those used in the proposed AC 25.723-1. The FAA agrees, and the language in the new paragraph 25.723(a)(1) has been changed to use the same terms "design landing weight" and "design takeoff weight" as currently used in § 25.473.

**3) Objects to implication that tests would be required for unsymmetrical landing conditions.**

One commenter was concerned that the proposed location of the requirement for shock absorption tests in 25.473(d) implies that the individual tests would be required for each of the landing conditions and configurations specified in § 25.473 including unsymmetrical conditions. The FAA does not agree since the specific landing conditions are referenced in paragraph 25.473(a) while the requirement related to validating landing gear dynamic characteristics, potentially of use in some or all conditions, is set forth in a separate paragraph 25.473(d). Validation is intended to mean that the adequacy of the dynamic characteristics would be confirmed by shock absorption tests to whatever extent necessary to provide confidence in the analysis of the specified landing conditions.

**4) Recommend that the specific "dynamic characteristics" be listed in the rule.**

The same commenter suggested that the terms, "dynamic characteristics", are ambiguous and that the rule should completely define dynamic characteristics and specify which dynamic characteristics must be validated by tests. The FAA agrees that these terms are general. However, the FAA does not agree that an exhaustive list of dynamic characteristics or shock absorption characteristics can be provided in the rule. The landing gear dynamic characteristics depend on the parameters chosen by the applicant for use in the analysis. The analysis must represent the full energy absorbing characteristics of the landing gear and it would be impossible to provide an exhaustive list of characteristics that would apply to all designs. Typically the manufacturer will validate the dynamic characteristics used in the analysis in a gross fashion by using the analytical mathematical model to predict the shock absorption response time histories in the test for a range of test conditions. In response to this comment, changes have been made to the proposed advisory material to identify some of the energy absorption components and characteristics that are usually of significance and the extent that they could be changed or revised without additional testing.

**5) Object to elimination of the reserve energy shock absorption tests 25.723(b).**

One commenter was concerned that the elimination of 25.723(b) meant that the reserve energy shock absorption tests would no longer be required. Removal of 25.723(b) was not a proposal of notice 99-08. The commenter failed to recognize that the paragraph is represented in the notice as a set of asterisks at the end of 25.723(a) signifying that the remaining paragraphs of § 25.723 would remain unchanged. However, consideration of the commenters concern brought to light the fact that the allowance provided in 25.723(a) for using analysis in lieu of tests, would not necessarily apply to the reserve energy drop test of paragraph 25.723(b). In order to correct this oversight, paragraph 25.723(b) is clarified, and the allowance in the proposed paragraph 25.723(a) is now set forth in a separate paragraph 25.723(c) and made applicable to both paragraphs 25.723(a) and (b).

**6) Object to eliminating of the reserve energy free drop tests (25.725 and 25.727).**

One commenter was concerned that the removal of the free drop test requirements in 25.725 and 25.727 from the rules meant that these tests would no longer be required and that this could result in a reduction in the degree of safety. These specific types of tests, known as free drop tests, have never been required. They have always been a means of compliance to the general requirement to conduct shock absorption tests. This general requirement for conducting shock absorption tests remains in the revised § 25.723. The free drop test criteria are provided for the manufacturer that chooses to use this particular method of performing the required shock absorption tests. In the free drop test, the manufacturer may represent the airplane lift by using a reduced effective weight for the test. However many manufacturers represent the lifting force directly in a drop test or perform other types of shock absorption tests. The criteria for establishing the effective drop weight is applicable to only this one means of compliance and more appropriately presented in an Advisory Circular (AC). To this end AC 25.723-1 "Shock absorption tests" has been made available to provide this means of compliance.

Two commenters were concerned that the removal of the free drop test criteria from the regulation would result in the loss of the current method for establishing the effective mass over the nose gear for the free drop test. As stated above, this information is not being lost but is being moved to an Advisory Circular as acceptable means of compliance.

**Conclusions:**

Except for the minor editorial and organizational changes mentioned above, the amendment and advisory circular are acceptable as proposed.

**Recommended revised proposal:**

**§ 25.473 Landing load conditions and assumptions.**

\* \* \* \* \*

(d) The landing gear dynamic characteristics must be validated by tests as defined in § 25.723(a).

\* \* \* \* \*

**§ 25.723 Shock absorption tests.**

(a) The analytical representation of the landing gear dynamic characteristics that is used in determining the landing loads must be validated by shock absorption tests. A range of tests must be conducted to ensure that the analytical representation is valid for the design conditions specified in 25.473 ~~The landing gear dynamic characteristics used for design must be validated by energy absorption tests. The dynamic characteristics must be valid for all design conditions.~~

(1) The configurations subjected to energy absorption tests at limit design conditions must include at least the design landing weight or the design takeoff weight, whichever produces the greater value of landing impact energy.

(2) The test attitude of the landing gear unit and the application of appropriate drag loads during the test must simulate the airplane landing conditions in a manner consistent with the development of rational or conservative limit loads.

~~(3) In lieu of the tests prescribed in this section, changes in previously approved design weights and minor changes in design may be substantiated by analyses based on previous tests conducted on the same basic landing gear system that has similar energy absorption characteristics.~~

(b) The landing gear may not fail in a test, demonstrating its reserve energy absorption capacity, simulating a descent velocity of 12 f.p.s. in a level attitude at design landing weight, assuming airplane lift not greater than the airplane weight acting during the landing impact.

(c) In lieu of the tests prescribed in this section, changes in previously approved design weights and minor changes in design may be substantiated by analyses based on previous tests conducted on the same basic landing gear system that has similar energy absorption characteristics.

§ 25.725 [Removed and Reserved]

§ 25.727 [Removed and Reserved]

Draft Advisory Circular 25.723-1 (attached)



# Advisory Circular

U.S. Department  
of Transportation  
**Federal Aviation  
Administration**

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## SHOCK ABSORPTION TESTS

Date:

Initiated by: ANM-110

AC No. 25.723-1

Change:

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1. **PURPOSE.** This advisory circular (AC) sets forth an acceptable means, but not the only means, of demonstrating compliance with the provisions of part 25 of the Federal Aviation Regulations (FAR) related to the use of landing gear shock absorption tests and analyses to determine landing loads for transport category airplanes.

2. **RELATED FAR SECTIONS.** Part 25, Section 25.723 "Shock absorption tests" and Section 25.473 "Ground load conditions and assumptions."

3. **BACKGROUND.** The requirement concerning energy absorption tests for landing gear units existed in the earliest versions of the Civil Aeronautics Regulations (CAR) Part 04. Questions concerning the need for the tests and the use of analyses in lieu of tests have existed since the CAR 04 and have resulted in revisions to the successor regulations CAR 4b, which replaced CAR 04, and later in the Federal Aviation Regulation (FAR), Part 25, which replaced CAR 4b.

a. Section 04.34 of CAR 04 (July 1944) allowed analyses in lieu of tests when the landing gear structure conformed to conventional types for which reliable analytical methods were available. With the advancing complexity of landing gear units, the rule was revised (CAR 4b, Section 4b.332) to require energy absorption tests to determine the landing load factors both at design landing weight and design takeoff weight. Although this rule did not specifically provide for analyses in lieu of tests, it was common practice to allow later changes in design weights to be substantiated by analytical methods which were validated by the results of the earlier tests.

b. Recognizing the need to provide for subsequent growth in the design weights, the Federal Aviation Administration (FAA) revised § 25.723 (Amendment 25-46) to clarify that analyses could be used to substantiate changes in the design takeoff and design landing weights provided these analyses were validated by the results of tests conducted on identical landing gear units.

c. Although the rule referred to tests on the "identical" landing gear units, subsequent changes in the design weights often are accompanied by minor changes in other parameters affecting the landing gear energy absorption characteristics. These included changes in the shock absorber orifice size and metering pins shape, and changes in tire inflation limits. The FAA revised § 25.723 (Amendment 25-72) to further clarify that the analyses could be based on tests performed on the same basic landing gear system with similar energy absorption characteristics.

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d. In the mean time, other requirements have resulted in changes in the way the test and analytical data are used. The shock absorption tests are no longer used just to determine the landing load factors. It is now necessary to account for dynamic landing conditions in which the dynamic characteristics of the airplane and landing gear acting together are used to determine the landing loads. As a practical matter, the analytical modeling of the landing gear dynamic characteristics are indispensable in determining that landing loads and the shock absorption tests are needed in order to validate the mathematical modeling of the landing gear units.

#### 4. SHOCK ABSORPTION TESTS.

a. Validation of the landing gear characteristics. Shock absorption tests are necessary to validate the analytical representation of the dynamic characteristics of the landing gear unit that will be used to determine the landing loads. A range of tests should be conducted to ensure that the analytical model is valid for all for reasonable extrapolations to other design conditions, and configurations expected in service. In addition, consideration should be given to ensuring that the range of test configurations are sufficient for justifying the use of the analytical model for foreseeable future growth versions of the airplane.

b. Recommended test conditions for new landing gear units. The design takeoff weight and the design landing weight conditions should both be included as configurations subjected to energy absorption tests. However, in cases where the manufacturer has supporting data from previous experience in validating the analytical model using landing gear units of similar design concept, it may be sufficient to conduct a single shock absorption test tests of the new landing gear at only for the condition associated with maximum energy. The similar landing gear used to provide the additional supporting data may be from another model aircraft but the landing gear unit should be of approximately the same size with similar components.

c. Changes to type designs. Subsequent changes to the landing conditions or to the landing gear units may be substantiated by analyses based on tests of the same basic landing gear unit with similar dynamic characteristics, provided the design concept has not changed and the results of the previous energy absorption tests are sufficient to realistically validate the analytical results for the design changes. For example, the following changes may be acceptable without further tests: Section 25.723(c) allows changes in previously approved design weights and minor changes in design to be substantiated by analyses based on tests of the same basic landing gear unit with similar energy absorption characteristics.

A landing gear unit would be considered to be of "the same basic landing gear system" when the design concept has not been changed. "Similar energy absorption characteristics" means that the changes to the landing gear unit, either taken individually or as a whole, would not have a significant effect on the validation of the analytical results for the modified airplane. Changes that may be acceptable without further energy absorption tests include minor changes and adjustments incorporated in the landing gear unit to maintain similar energy absorption characteristics with changes in design weight and landing speeds.

(1) Airplane sprung mass (effective weight) variations, including extrapolation from maximum landing weight to maximum take-off weight conditions.

~~—— (2) Changes in shock absorber characteristics including pre-load, compression ratio, orifice sizes.~~

~~—— (3) Changes in tire characteristics.~~

~~—— (4) Changes in unsprung mass (e.g. brakes).~~

~~—— (5) Local strengthening or minor sizing changes to the landing gear.~~

For example, the following changes may be acceptable without further tests:

- Minor changes in shock absorber details including pre-load, compression ratio, orifice sizes, metering pin profiles.
- Minor changes in tire characteristics.
- Minor changes in unsprung mass (e.g. brakes).
- Local strengthening or minor sizing changes to the landing gear.

To allow justification by analysis for the reserve energy requirement, the principal components of the landing gear should not be exhausted of energy absorbing capacity neither the shock strut nor the tires should bottom during the reserve energy analysis or the tests upon which the analysis is correlated.

## 5. LIMIT FREE DROP TESTS.

(a) Compliance with § 25.723(a) may be shown by free drop tests, provided they are made on the complete airplane, or on units consisting of a wheel, tire, and shock absorber, in their proper positions, from free drop heights not less than—

(1) 18.7 inches for the design landing weight conditions; and

(2) 6.7 inches for the design takeoff weight conditions.

(b) If airplane lift is simulated by air cylinders or by other mechanical means, the weight used for the drop must be equal to  $W$ . If the effect of airplane lift is represented in free drop tests by a reduced weight, the landing gear must be dropped with an effective weight equal to

$$W_e = W \left[ \frac{h + (1 - L)d}{h + d} \right]$$

where—

$W_e$  = the effective weight to be used in the drop test (lb);

$h$  = specified free drop height (inches);

$d$  = deflection under impact of the tire (at the approved inflation pressure) plus the vertical component of the axle travel relative to the drop weight (inches);

$W$  =  $W_M$  for main gear units (lb), equal to the static weight on that unit with the airplane in the level attitude (with the nose wheel clear in the case of nose wheel type airplanes);

$W$  =  $W_T$  for tail gear units (lb), equal to the static weight on the tail unit with the airplane in the tail-down attitude;

$W$  =  $W_N$  for nose wheel units (lb), equal to the vertical component of the static reaction that would exist at the nose wheel, assuming that the mass of the airplane acts at the center of gravity and exerts a force of 1.0 g downward and 0.25 g forward; and

$L$  = ratio of the assumed airplane lift to the airplane weight, but not more than 1.0.

(c) The drop test attitude of the landing gear unit and the application of appropriate drag loads during the test must simulate the airplane landing conditions in a manner consistent with the development of a rational or conservative limit loads.

(d) The value of  $d$  used in the computation of  $W_e$  in paragraph (b) of this section may not exceed the value actually obtained in the drop test.

## 6. RESERVE ENERGY FREE DROP TESTS.

(a) Compliance with the reserve energy absorption condition specified in § 25.723(b) may be shown by free drop tests provided the drop height is not less than 27 inches.

(b) If airplane lift is simulated by air cylinders or by other mechanical means, the weight used for the drop must be equal to  $W$ . If the effect of airplane lift is represented in free drop tests by an equivalent reduced weight, the landing gear must be dropped with an effective weight.

$$W_e = \frac{Wh}{h+d}$$

where the symbols and other details are the same as in paragraph 5 above.

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**TRANSFERRED TO:**

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revised 10-18-95 (JT editorial changes)

revised 10-30-95 (NS edits)

revised 3/11/96 (ACO comments)

revised 2/8/00 (LCH – L&DHWG reponse to public comments)

revised 4/11/00 (J. Haynes to reflect Boeing Comments) See changes in blue color.

revised 5/2/00 (LCH to remove Boeing suggested paragraph 6.(c) )

U.S. Department  
of Transportation  
**Federal Aviation  
Administration**

# Advisory Circular

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## SHOCK ABSORPTION TESTS

Date:  
Initiated by: ANM-110

AC No. 25.723-1  
Change:

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1. **PURPOSE.** This advisory circular (AC) sets forth an acceptable means, but not the only means, of demonstrating compliance with the provisions of part 25 of the Federal Aviation Regulations (FAR) related to the use of landing gear shock absorption tests and analyses to determine landing loads for transport category airplanes.

2. **RELATED FAR SECTIONS.** Part 25, Section 25.723 "Shock absorption tests" and Section 25.473 "Ground load conditions and assumptions."

3. **BACKGROUND.** The requirement concerning energy absorption tests for landing gear units existed in the earliest versions of the Civil Aeronautics Regulations (CAR) Part 04. Questions concerning the need for the tests and the use of analyses in lieu of tests have existed since the CAR 04 and have resulted in revisions to the successor regulations CAR 4b, which replaced CAR 04, and later in the Federal Aviation Regulation (FAR), Part 25, which replaced CAR 4b.

a. Section 04.34 of CAR 04 (July 1944) allowed analyses in lieu of tests when the landing gear structure conformed to conventional types for which reliable analytical methods were available. With the advancing complexity of landing gear units, the rule was revised (CAR 4b, Section 4b.332) to require energy absorption tests to determine the landing load factors both at design landing weight and design takeoff weight. Although this rule did not specifically provide for analyses in lieu of tests, it was common practice to allow later changes in design weights to be substantiated by analytical methods which were validated by the results of the earlier tests.

b. Recognizing the need to provide for subsequent growth in the design weights, the Federal Aviation Administration (FAA) revised § 25.723 (Amendment 25-46) to clarify that analyses could be used to substantiate changes in the design takeoff and design landing weights provided these analyses were validated by the results of tests conducted on identical landing gear units.

c. Although the rule referred to tests on the "identical" landing gear units, subsequent changes in the design weights often are accompanied by minor changes in other parameters affecting the landing gear energy absorption characteristics. These included changes in the shock absorber orifice size and metering pins shape, and changes in tire inflation limits. The FAA revised § 25.723 (Amendment 25-72) to further clarify that the analyses could be based on tests performed on the same basic landing gear system with similar energy absorption characteristics.

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FAA Action: Revised Landing Gear Shock Absorption Test Requirements and proposed Advisory Circular 25.723-1, Shock Absorption Test; NPRM -- [FAA-1999-5835](#)